Annual Idaho Department of Juvenile Corrections
Prison Rape Elimination Act Report

2026

History

The Idaho Department of Juvenile Corrections (IDJC) has long embraced the principles supported by the Prison Rape Elimination Act of 2003 (PREA). Years before PREA passed, IDJC had policies and training sessions on prohibited contact and inappropriate relationships to prevent sexual abuse within its facilities and contract providers. IDJC ensures that contract providers used by the Department to provide services to juveniles outside of the three state facilities adopt a similar stance against any incidents of sexual abuse or sexual harassment (zero tolerance). Since the first federal PREA Audit in 2014, IDJC has maintained accreditation at all three sites.

Standards

The PREA standards are grouped into eleven categories: prevention planning; responsive planning; training and education; screening for risk of sexual victimization and abusiveness; reporting; official response following a resident report; investigations; discipline; medical and mental care; data collection and review; and audits. Each standard contains multiple requirements. Full compliance with the standards will require not only extensive documentation of the agency's efforts to achieve zero tolerance, but evidence that these efforts are embraced and in practice. The corrective action period following the audit allows time for them to correct deficiencies and come into compliance.

Results of investigations are used to determine if changes are necessary in the facilities. These changes may include, but are not limited to, policies, procedures, physical plant characteristics, staffing, shifts, training, personnel assignments, and supervision.

Definitions

Sexual abuse of a resident by another resident includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:

1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
2) Contact between the mouth and the penis, vulva, or anus;
3) Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument; and
4) Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

Sexual abuse of a resident by a staff member, volunteer, intern or contractor (VIC) includes any of the following acts, with or without consent of the resident:

1) Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
2) Contact between the mouth and the penis, vulva, or anus;
3) Contact between the mouth and any body part where the staff member or VIC has the intent to abuse, arouse, or gratify sexual desire;
4) Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is unrelated to official duties or where the staff member or VIC has the intent to abuse, arouse, or gratify sexual desire;
5) Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member or VIC has the intent to abuse, arouse, or gratify sexual desire;
6) Any attempt, threat, or request by a staff member or VIC to engage in the activities described above;
7) Any display by a staff member or VIC of his or her uncovered genitalia, buttocks, or breast in the presence of a resident, and
8) Voyeurism by a staff member or VIC.

Sexual harassment includes—

1) Repeated and unwelcome sexual advances, requests for sexual favors, verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one resident directed toward another; and
2) Repeated verbal comments or gestures of a sexual nature to a resident by a staff member or VIC, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures.

Comparative Data

All allegations are taken seriously and investigated. The Department of Justice (DOJ) has issued the following definitions for categories of investigative findings:

Substantiated – Investigated and determined to have occurred.

Unfounded – Investigated and determined not to have occurred.

Unsubstantiated – Investigation produced insufficient evidence to make a final determination as to whether the event occurred.

In addition to the categories provided above, the IDJC has created additional categories to track its investigations more comprehensively, they are as follows:

Non-abusive Contact – The contact occurred but was determined to have been consensual (if of legal age to consent) or incidental to a physical altercation (juvenile w/juvenile only), or the contact was not for sexual gratification.

Not a PREA Incident – Investigated and determined not to meet the definition of a PREA incident.

Aggregated Sexual Abuse/Sexual Harassment Data Table

State Centers and Contract Provider reports that were investigated and determined to be Non-abusive Contact or not meet the definition of a PREA incident.		
Target Year	2024	2025
Between January 1 and December 31 of the Target Year, how many reported allegations of sexual abuse or sexual harassment were investigated and found to be Non-abusive Contact?	7	12
Between January 1 and December 31 of the Target Year, how many reported allegations of sexual abuse or sexual harassment were investigated and found not to meet the definition of a PREA incident?	15	26

State Facilities		
Target Year	2024	2025
On December 31 of the Target Year, how many males were held in the 3 state facilities?	131	131
On December 31 of the Target Year, how many females were held in the 3 state facilities?	28	17
On December 31 of the Target Year, how many total juveniles were held in the 3 state facilities?	159	148
Between January 1 and December 31 of the Target Year, how many juveniles were admitted to the 3 state facilities?	183	153
Between January 1 and December 31 of the Target Year, how many allegations of youth-to-youth sexual abuse were reported?	8	6
Of the acts above, how many were substantiated?	4	2
Of the acts above, how many were unsubstantiated?	2	2
Of the acts above, how many were unfounded?	2	1
Of the acts above, how many are still under investigation?	0	0
Between January 1 and December 31 of the Target Year, how many allegations of staff-to-youth sexual misconduct were reported?	1	0
Of the acts above, how many were substantiated?	0	0
Of the acts above, how many were unsubstantiated?	0	0
Of the acts above, how many were unfounded?	1	0
Of the acts above, how many are still under investigation?	0	0
Between January 1 and December 31 of the Target Year, how many allegations of staff-to-youth sexual harassment were reported?	0	0
Of the acts above, how many were substantiated?	0	0
Of the acts above, how many were unsubstantiated?	0	0

Of the acts above, how many were unfounded?	0	0
Of the acts above, how many are still under investigation?	0	0
Between January 1 and December 31 of the Target Year, how many allegations of youth-to-youth sexual harassment were reported?	0	7
Of the acts above, how many were substantiated?	0	4
Of the acts above, how many were unsubstantiated?	0	1
Of the acts above, how many were unfounded?	0	2
Of the acts above, how many are still under investigation?	0	0

Contract Providers		
Target Year	2024	2025
Between January 1 and December 31 of the Target Year, how many juveniles were placed at contract providers?	87	88
Between January 1 and December 31 of the Target Year, how many allegations of youth-to-youth abusive sexual contact were reported?	0	0
Of the acts above, how many were substantiated?	0	0
Of the acts above, how many were unsubstantiated?	0	0
Of the acts above, how many were unfounded?	0	0
Of the acts above, how many are still under investigation?	0	0
Between January 1 and December 31 of the Target Year, how many allegations of youth-to-youth sexual harassment were reported?	0	0
Of the acts above, how many were substantiated?	0	0
Of the acts above, how many were unsubstantiated?	0	0
Of the acts above, how many were unfounded?	0	0
Of the acts above, how many are still under investigation?	0	0
Between January 1 and December 31 of the Target Year, how many allegations of staff to youth sexual misconduct were reported?	0	0
Of the acts above, how many were substantiated?	0	0
Of the acts above, how many were unsubstantiated?	0	0
Of the acts above, how many were unfounded?	0	0
Of the acts above, how many are still under investigation?	0	0
Between January 1 and December 31 of the Target Year, how many allegations of staff-to-youth sexual harassment were reported?	0	0
Of the acts above, how many were substantiated?	0	0
Of the acts above, how many were unsubstantiated?	0	0
Of the acts above, how many were unfounded?	0	0
Of the acts above, how many are still under investigation?	0	0

2025 Findings Summary

The instances of abuse have decreased over the last year while harassment has increased. While the IDJC always strives to eliminate abuse and harassment this shift indicates that youth are more prone to inappropriately engage with each other verbally than physically. Additionally, there were no reported incidents of staff misconduct, down from one instance in 2024 to none in 2025.

Audit History

In 2012, the National PREA Standards for Juvenile Facilities were released, stating that within 1 year, a 3 year audit cycle would start, requiring 1/3 of all applicable juvenile facilities under the control of the executive branch receive an audit. The IDJC has since done the following:

Audit Findings History	
Center & Year	Final Audit Report Finding
St. Anthony 2014*	100% compliance
Nampa 2015*	100% compliance
Lewiston 2015*	100% compliance
St. Anthony 2016*	100% compliance
Nampa 2017*	100% compliance
Lewiston 2017*	100% compliance
St. Anthony 2020	Non-Compliant with 115.313 (c)- compliant after corrective action period.
Nampa 2020	Non-Compliant with 115.313 (c)- compliant after corrective action period.
Lewiston 2021	100% compliance
St. Anthony 2023	100% compliance
Nampa 2024	100% compliance
Lewiston 2025	100% compliance

Sexual Abuse/ Harassment Data by Correctional Center

JCC-Lewiston

	2024	2025
Number of Juveniles held in target year	38	41
Findings		
Substantiated incidents	0	0
Unsubstantiated incidents	0	0
Unfounded incidents	1	0
Not PREA (determination made at conclusion of investigation)	3	3
Non-Abusive Contact (determination made at conclusion of investigation)	1	1

JCC-Nampa

	2024	**2025**
Number of Juveniles held in target year	107	126
Findings		
Substantiated incidents	2	6
Unsubstantiated incidents	1	2
Unfounded incidents	1	1
Not PREA (determination made at conclusion of investigation)	7	9
Non-Abusive Contact (determination made at conclusion of investigation)	6	11

JCC-St. Anthony

	2024	**2025**
Number of Juveniles held in target year	167	168
Findings		
Substantiated incidents	2	0
Unsubstantiated incidents	1	1
Unfounded incidents	1	2
Not PREA (determination made at conclusion of investigation)	5	3
Non-Abusive Contact (determination made at conclusion of investigation)	0	0

Substantiated and Unsubstantiated incidents undergo a review process to develop corrective actions plans to improve safety and reinforce the agency's zero tolerance policy. Typical examples of action plans include but are not limited to:

- Additional training in supervision practices.
- A change in practices, to include increased efforts.
- Identification of barriers to adequate supervision and strategies to mitigate.
- Sanctions for juveniles identified to have engaged in sexual misconduct.
- Safety Plans that are written and reviewed by the Treatment Team.