

## Part I – Agency Profile

### Agency Overview

#### IDJC Mission Statement

*“To develop productive citizens in active partnership with communities.”*

#### Juvenile Justice in Idaho

The Idaho Department of Juvenile Corrections (Department) was established in 1995. According to § 20-501, Idaho Code, the purpose of the Department is to: (1) protect the community, (2) ensure juvenile accountability for offenses committed, and (3) develop competencies to enable juvenile offenders to become responsible and productive members of the community, also known as the “Balanced Approach Model.” This Balanced Approach becomes a true “community justice” strategy, as communities become actively involved in developing solutions to address juvenile crime. It is the legislative intent that the entire community (families, victims, juvenile probation, and contracted treatment providers) partners with the Department to restore the harm caused to the victims and community to the greatest extent possible.

Partnerships characterize Idaho’s juvenile justice system. In Idaho’s juvenile justice system, the state and counties perform separate, but equally important functions. About 95% of juveniles involved in the juvenile justice system are handled at the county level through county probation departments and county detention centers. Only the most seriously-delinquent juveniles are committed to the custody of the Department. Evidence-based programs and a variety of cognitive behavioral treatment strategies have been implemented in Idaho to treat juvenile offenders. These programs have been successfully implemented with support from the state’s judiciary, county and state agencies, the Idaho Juvenile Justice Commission, state and private service providers, the state legislature, and the Governor. Without this level of partnership, the number of juveniles committed to the Department would be significantly higher. When a juvenile is committed to the Department, the juvenile is assessed and placed at a state juvenile corrections center or a licensed contracted treatment facility to address criminogenic risk and needs (§ 20-504, subsections (2), (4) through (6), and (9), Idaho Code). Criminogenic needs are those conditions that contribute to the juvenile’s delinquency most directly. Once the juvenile has completed treatment and risk to the community has been reduced, the juvenile is most likely to return to county probation. Each juvenile’s return to the community is associated with a plan for reintegration that requires the juvenile and family to draw upon support and services from providers at the community level. Making this link back to the community is critical to the ultimate success of juveniles leaving state custody.

Idaho’s juvenile justice partners and Department staff recognize the responsibility that they have to protect the safety of communities, to ensure juvenile accountability, develop competency of juveniles, and to ensure prudent stewardship of state resources. We also recognize that in order for juveniles to become productive citizens, services must be responsive to individual mental health needs, physical needs, personal challenges, the severity of their offense, and the developmental stage of the offender. Accountability-based interventions are used to shape an adjudicated juvenile’s behavior to help them become a responsible and productive member of the community. In order to accomplish our mission, the Department has three operating divisions that support one another: Administration; Community, Operations, and Programs Services; and Institutions.

### Core Functions/Statutory Authority

#### Administration

Administration is comprised of the Director’s Office, Quality Improvement Services (QIS), Placement and Transition Services, and Administrative Services Division. The Director’s Office includes the Interstate Compact for Juveniles, Legal Services, and Human Resources (§ 20-503, subsections (2) and (3), Idaho Code).

QIS supports processes and activities that promote the growth and development of best practices throughout the Department. Additionally, QIS oversees the operation of Performance-based Standards (PbS) within the three

juvenile correctional centers, is responsible for assuring compliance with the Prison Rape Elimination Act of 2003, and monitors contracted treatment providers for compliance with administrative rules.

Placement and Transition Services (PTS) works collaboratively with various divisions of the IDJC and system partners to ensure appropriate placement and services are provided to juveniles in IDJC custody. PTS provides assistance to internal and external customers, supporting them in preparing juveniles for a successful return to their communities.

The Administrative Services Division supports the juvenile correctional centers, district offices, and the Department, as a whole, by providing day-to-day business and administrative services that includes fiscal services, information technology management, purchasing, inventory, and facility and fleet management.

### **Community, Operations, and Programs Services**

Community, Operations, and Programs Services (COPS) has five units: (1) Peace Officer Standards and Training (POST) Juvenile Academies, (2) Planning and Compliance, (3) District Liaisons, (4) Behavioral Health Unit, and (5) Community Projects Unit. The COPS Division works closely with the Department's community partners to facilitate effective evidence-based community programs and services. Major goals for this division are to facilitate communication, cooperation, and collaboration between the Department, communities, the courts, and other agencies in the interest of preventing and reducing juvenile crime (§ 20-504, subsections (3), (7), (11), and (15), Idaho Code).

It is the mission of POST Juvenile Academies to provide quality training to juvenile justice professionals in the state who are committed to serving and protecting the people of Idaho, while ensuring the safety and security of the juveniles they serve. In order to be a certified juvenile probation officer, juvenile detention officer, or juvenile corrections officer in the state of Idaho, students must attend the basic POST academy for their discipline. To receive a POST certification, students are required to adhere to the POST Code of Ethics and Standards of Conduct, which holds the officer to the highest standards in their personal and professional life.

The Planning and Compliance Unit provides support to the Idaho Juvenile Justice Commission (State Advisory Group) which is responsible for performing the duties required by the Juvenile Justice and Delinquency Prevention (JJDP) Act. This unit also monitors the state's adherence to the JJDP Act, which includes review of all facilities in the state that have authority to detain youth in order to assure safe and appropriate holding of youth. In addition, the Planning and Compliance Unit staff inspect Idaho's juvenile detention centers and review Idaho's juvenile probation departments to assess their compliance with state administrative rules and standards.

District Liaisons work with Idaho's 44 counties to connect the Department with community stakeholders including elected officials, judges, prosecutors, public defenders, law enforcement, education, contracted treatment providers, juvenile probation/detention administrators, and advocacy groups. Communication and collaboration among the Department, legislators, and local entities is essential to the success of juvenile justice programs. District Liaisons assist in developing alternative interventions, prevention, and diversion programs to keep youth from being committed to state custody and to speed up the transition back to the community after treatment, as well as work with communities to develop programs and education helping to prevent youth from entering the justice system in the first place. Liaisons also work with counties on the utilization and reporting of Juvenile Corrections Act funds, Tobacco Tax funds, and Lottery dividends.

The Behavioral Health Unit encompasses the Substance Use Disorder Services (SUDS), the Community Based Alternative Services (CBAS), and the Detention Clinician programs. This unit provides resources to Idaho counties and tribes to provide services for individual youth based on their unique characteristics and needs. The Behavioral Health Unit collaborates with Idaho counties, the judiciary, and other agencies to build a responsive service delivery system for adolescents with behavioral health treatment needs. Each program provides different services to youth and families to fulfill service gaps in order to ensure youth and families have access to needed services. Ultimately, the goal of these programs is to be responsive to the needs of Idahoans by promoting an efficient and effective continuum of care that is customer-focused, collaborative, evidence-based, and outcome driven. These programs are funded with Idaho's state general funds.

The Community Projects Unit works within the COPS Division, supervising projects to support and develop current and future priority areas. The Project Manager works collaboratively with external justice partners and community stakeholders to promote innovative and evidence-based solutions by planning, managing, and implementing projects that produce statewide impact and continual enhancements to the Idaho juvenile justice system.

### Institutions

The Department has regionalized state services for juveniles committed to its custody, making it possible for most juveniles to remain closer to their home communities and to include parents and other key community members in their treatment. State juvenile correctional centers are located in Lewiston, Nampa, and St. Anthony and provide services to meet the needs defined in assessments and treatment plans for youth 10 to 21 years of age (§ 20-504, subsections (4) through (6), (8) and § 20-504A, Idaho Code). Specialized programs are used for juveniles with sex offending behavior, serious substance use disorders, mental health disorders, and female offenders. All programs focus on strengths and target reducing criminal behavior and thinking, in addition to decreasing the juvenile's risk to reoffend. Highly trained staff work with juveniles to create a safe and secure environment that is conducive to facilitating the necessary changes for juveniles to return to their communities with the skills to be successful citizens. The programs are evaluated by nationally accepted and recognized standards for the treatment of juvenile offenders.

Additional IDJC services provided include professional medical care and counseling. Clinical services staff are responsible for providing assessment, placement recommendations, and case management services for juveniles committed to the custody of the Department.

Each center provides a fully accredited school program where Idaho certificated teachers play a key role in developing the whole student. Our POST-certified teachers provide not only instruction, but also are trained as direct care staff to meet the wide spectrum of both behavioral and educational challenges prevalent among juvenile offenders. Despite these challenges, juveniles reenter communities with increased educational skills and other positive outcomes. Juveniles' successes are celebrated with the award of credits, high school diplomas, and GED certificates recognized through graduation ceremonies in addition to advanced learning opportunities. Our community partnership with Lewis Clark State College has provided the IDJC with dual credit high school/college courses. Juveniles are able to take dual credit courses in the areas of hospitality, business, construction, and general education.

The IDJC's Education Division has built a strong workforce development program to provide juveniles with opportunities to explore different career paths. Juveniles have the ability to take an Occupational Safety and Health Administration course that presents the material in their preferred career path. Included in the same platform are courses to strengthen juveniles' employability skills. The IDJC provides certifications from the National Center for Construction Education and Research (NCCER). The JCC–St. Anthony correctional center operates a canteen where students learn and practice skills to be used in a food service industry job. The IDJC continues to build career opportunities with certifications that are industry-recognized in an effort to prepare juveniles to be a contributing member of society upon release.

### Revenue and Expenditures

Revenue	FY 2021	FY 2022	FY 2023*	FY 2024
General Fund	\$42,296,400	\$43,396,700	\$57,227,900	\$52,692,658
Juvenile Corrections Fund	\$4,485,000	\$4,485,000	\$4,485,000	\$4,485,000
Federal Grant	\$2,865,100	\$2,868,900	\$2,881,400	\$2,181,700
Miscellaneous Revenue	\$1,310,700	\$1,312,500	\$1,370,500	\$1,326,300
J C Endowment Fund	\$1,663,500	\$1,645,700	\$1,730,800	\$1,737,100
<b>Total</b>	<b>\$52,620,700</b>	<b>\$53,708,800</b>	<b>\$67,695,600</b>	<b>\$62,422,758</b>
Expenditures	FY 2021	FY 2022	FY 2023	FY 2024
Personnel Costs	\$27,210,454	\$27,620,304	\$30,397,511	\$32,960,353
Operating Expenditures	\$4,896,305	\$5,293,999	\$5,521,619	\$6,006,767
Capital Outlay	\$738,389	\$683,828	\$756,606	\$538,242
Trustee/Benefit Payments	\$12,003,469	\$12,080,872	\$23,058,118	\$16,117,180
<b>Total</b>	<b>\$44,848,617</b>	<b>\$45,679,004</b>	<b>\$59,733,854</b>	<b>\$55,622,542</b>

\*FY2023 includes re-appropriation authority per SB1385 for one-time projects.

### Profile of Cases Managed and/or Key Services Provided

Cases Managed and/or Key Services Provided	FY 2021	FY 2022	FY 2023	FY 2024
1. Length of custody (months)	16.4	15.5	13.9	13.3
2. Average daily count	172	157	144	146
3. Recommit rate (return to IDJC)	11%	17%	20%	14%
4. Work with counties on Rule 19 pre-screenings to maintain a diversion rate of 50%	55%	56%	60%	62%
5. Number of community service hours and number of service learning hours on average, performed by each juvenile	254	253	285	245
6. Demographics of juveniles committed to the IDJC:				
a) Mental Health Diagnosis	a) 50%	a) 51%	a) 49%	a) 57%
b) Substance Abuse	b) 61%	b) 57%	b) 61%	b) 58%
c) Co-occurring Disorders	c) 33%	c) 30%	c) 32%	c) 39%
d) Sex Offending Behavior	d) 21%	d) 22%	d) 19%	d) 15%
e) Special Education Services	e) 41%	e) 44%	e) 37%	e) 26%
f) Receiving Wage Post-Release	f) 64%	f) 58%	f) 55%	f) 58%
7. Number of juveniles served locally with IDJC state funds:				
a) SUDS	a) 937	a) 1,058	a) 1,061	a) 994
b) CBAS	b) 445	b) 595	b) 622	b) 432
c) Detention Clinician Program	c) 1,383	c) 1,278	c) 1,581	c) 2,416*
8. State funds for pass through to communities:				
a) Tobacco Tax and JCA funds	a) \$7,438,830	a) \$7,434,190	a) \$7,336,819	a) \$7,160,824
b) Substance Use Disorder Svcs.	b) \$2,047,055	b) \$2,389,897	b) \$2,576,126	b) \$3,027,082
c) Community Based Alternative Svcs.	c) \$668,209	c) \$873,869	c) \$869,355	c) \$598,096
d) Detention Clinician Program	d) <u>\$623,519</u>	d) <u>\$619,845</u>	d) <u>\$660,959</u>	d) <u>\$626,886</u>
<b>STATE TOTALS:</b>	<b>\$10,777,613</b>	<b>\$11,317,801</b>	<b>\$11,443,259</b>	<b>\$11,412,888</b>
9. Federal Title II Compliance Funds Utilized:	\$156,054	\$293,077	\$162,246	\$263,298

\*The increase in number of juveniles served under the Detention Clinician Program, in comparison to previous years, is a result of a minor definition change. See below in Performance Measure Explanatory Notes, Part I, 7.c.—Number of Juveniles Served by the Detention Clinician Program.

## Part II – Performance Measures

Performance Measure		FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
<b>Goal 1</b>						
<i>Ensure juvenile accountability through effective use of evidence-based practices.</i>						
1. Meet or exceed national averages on at least 80% of critical performance measures using Performance-based Standards (PbS) methodology	actual	82%	81%	73%	58%	
	target	75%	75%	80%	80%	80%
2. Families satisfied with Department services will meet or exceed 80%	actual	87%	74%	84%	81%	
	target	80%	80%	80%	80%	80%
<b>Goal 2</b>						
<i>Ensure community protection through competency development of juveniles returning to the community.</i>						
3. At least 85% of juvenile offenders will increase (a) math and (b) reading scores	actual	a. 86% b. 80%	a. 93% b. 91%	a. 90% b. 94%	a. 91% b. 91%	
	target	a. 90% b. 90%	a. 85% b. 85%	a. 85% b. 85%	a. 85% b. 85%	a. 85% b. 85%
4. At least 75% of juveniles released from IDJC custody will be successful when returned to the community	actual	76%	72%	70%	60%	
	target	70%	70%	75%	75%	75%
5. At least 96% of juveniles reduce their approved Progress Assessment/ Reclassification levels to a level 2 or 1 prior to release from custody	actual	94%	94%	95%	94%	
	target	96%	96%	96%	96%	96%
6. 95% or more of eligible juveniles will earn at least one workforce development certificate	actual	89%	86%	96%	100%	
	target	90%	95%	95%	95%	95%
<b>Goal 3</b>						
<i>Ensure a well-structured system that addresses the needs of juvenile offenders, their families, and safety of communities.</i>						
7. 97% or more of youth accessing treatment through IDJC SUDS funds are successfully maintained in the community	actual	99%	99%	99%	98%	
	target	95%	97%	97%	97%	97%
8. 95% or more of youth accessing treatment through IDJC Community Based Alternative Services funds are successfully maintained in the community and, therefore, not committed to IDJC within 12 months	actual	95%	97%	99%	99%	
	target	92%	92%	95%	95%	95%
<b>Goal 4</b>						
<i>Strengthen and support all resources within IDJC.</i>						
9. (a) Maintain Department staff turnover at or below the average for (b) state agencies	actual	a. 16.7% b. 18.7%	a. 23.0% b. 21.2%	a. 16.0% b. 18.8%	a. 16.1% b. 30.7%	
	target	18.7%	21.2%	18.8%	30.7%	TBD



## Performance Measure Explanatory Notes

The Department of Juvenile Corrections continually refines the measures that it reports as meaningful indicators of the agency's ability to meet its mandates. While the most basic mandates have not changed, in some cases, operations have changed in order to make the overall state juvenile justice system operate as effectively and efficiently as possible, as designed in the Juvenile Corrections Act. Some of the changes in performance measures have been made to better reflect the outcomes of collaborative efforts with counties, with the courts, and with other state agencies, as supported by the legislature.

### **Part I – Profile of Cases Managed and/or Key Services Provided (Definitions)**

1. **Length of Custody (months)** – Average length of custody of juveniles released from Department custody in the stated fiscal year.
2. **Average Daily Count** – The average number of juveniles in Department custody on any given day within the stated fiscal year.
3. **Recommit Rate (return to Department custody)** – Percentage of juveniles, in the stated fiscal year, who returned to Department custody after having been previously released.
4. **Percentage of Diversions Resulting from Pre-commitment Screenings** – This measures the percentage of juveniles who meet criteria to be committed to Department custody, but, with the use of community resources, are diverted from state commitment and remain in their communities at 60 days post-screening.
5. **Number of Community Service Hours and Service Learning Hours on Average, Performed by each Juvenile** – Juveniles perform relevant community service, both internal and external, including work for Fish and Game, U.S. Forest Service, and Adopt-A-Senior Program. Community service and service learning provide juveniles with opportunities to use the tools they learn in program.
6. **Demographics of Juveniles Committed to IDJC** – The numbers reported are a one-day count of juvenile demographics on that particular day.
  - a. The figure stated for “c” (co-occurring disorders) refers to juveniles presenting with both a mental health diagnosis and a substance abuse disorder.
  - b. The figure stated for “e” (special education services) excludes juveniles who have received their high school diploma or GED at the time of the one-day count.
  - c. The figure stated for “f” (receiving wage post-release) is the number of juveniles who received a taxable wage during the 12 months post-release from IDJC custody, as reported by the Idaho Department of Labor.
7. **Number of Juveniles Served Locally with IDJC State and Federal Funds**
  - a. **Juvenile Justice Substance Use Disorder Services (SUDS)** – The SUDS Program is responsible for delivery and oversight of funding for justice-involved juveniles with substance use disorder treatment needs. The Program collaborates with Idaho counties and tribes, the judiciary, and other stakeholders to build a responsive service delivery system of treatment for youth that are not committed to the IDJC. By allowing funds to be authorized for treatment locally, through district boards and tribal committees, this model provides timely screening, professional-level assessment, treatment, and recovery support services in the community. The number reported is for the associated fiscal year and is based on total clients served.
  - b. **Juvenile Justice Community Based Alternative Services (CBAS)** – The CBAS Program is responsible for the delivery and oversight of funding for justice-involved juveniles who have mental health and behavioral addiction treatment needs. The CBAS program incorporated programs previously known as the Mental Health, Community Incentive, and Re-entry Programs. The Program collaborates with Idaho counties, tribes,

**c. Number of Juveniles Served by the Detention Clinician Program –** The Detention Clinician Program provides screenings and assessments to youth admitted to the 12 juvenile detention centers in Idaho. Detention clinicians provide consultation with detention staff, parents, and probation staff regarding mental health and/or substance use services for juvenile offenders with identified needs. Detention clinicians are available to youth for crisis intervention or in a counseling role and are instrumental in assisting youth in managing their behavior while in juvenile detention and upon release from detention. The number reported is for the associated fiscal year and is based on total assessments completed.

- a. Tobacco Tax and Juvenile Corrections Act funds that are provided based upon county populations;
- b. Substance Use Disorder Services (SUDS) Program funds;
- c. Community Based Alternative Services (CBAS) Program funds; and
- d. Detention Clinician Program funds.

## **Part II – Performance Measures (Definitions)**

**4. Percentage of Juvenile Success When Returned to Community** – Percentage of juveniles who did not recidivate. Recidivism rate, as calculated by the Department, is the percentage of juveniles released from state custody that are re-adjudicated (misdemeanor or felony) within 12 months of release.

5. **Juveniles Risk Reduction** – Percentage of juveniles who have demonstrated a reduction in their risk to the community, as measured by a validated risk assessment.
6. **Juvenile Skill Development and Education Attainment** – Percentage of juveniles who have earned at least one workforce development certificate.
7. **Substance Use Disorder Services Success in the Community** – Percentage of juveniles accessing treatment through the Department's SUDS Program funds that are successfully maintained in the community and, therefore, not committed to the Department during the stated fiscal year.
8. **Community Based Alternative Services Success in the Community** – Percentage of juveniles accessing treatment through the Department's CBAS Program funds that are successfully maintained in the community and, therefore, not committed to the Department during the stated fiscal year.
9. **Employee Turnover Rate** – The percentage of full-time employee turnover at the Department and statewide in the stated fiscal year. The most current fiscal year will be reported preliminarily, as the Idaho Division of Human Resources does not report official turnover until it issues its annual State Employee Compensation and Benefits (CEC) report to the Governor at the start of the legislative session. The target will change annually to mirror statewide employee turnover (this is the reason behind the TBD reflected in the current year target). Data is obtained from the "Employee Turnover By Agency-Classified Employees Total Separation" report.

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